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Chapter 3

The Imperative to Reform Economic Governance in the European Union: Searching for a Silver Bullet

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Abstract

The euro has faced significant challenges due to inherent deficiencies in its governance structure, which were brought to light during the sovereign debt crisis. In order to reinforce budgetary discipline in the European Union (EU), reforms have been introduced which have undermined the budgetary sovereignty of the Member States (MS) in favour of the EU institutions. The advent of the global pandemic has underscored the need for a novel regulatory framework that can address the existing social, economic, and ecological disparities. This chapter revisits the debate triggered by the several proposals to reform the EU's fiscal governance framework and assess their potential impact on MS's public finances, aiming at providing a critical analysis of how those proposals were reflected in the new legislation. It has been proposed that expenditures by MS on investments in the green and digital transitions be excluded from budget compliance indicators for highly indebted countries, with the aim of enhancing their resilience. However, it is believed that the reform of the Stability and Growth Pact rules should have been more comprehensive, and it failed to meet the essential requirements. It is unlikely that the current framework will resolve the structural weaknesses in the European Monetary Union, especially the

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because they can exit it only with compliance with the fiscal deficit limit of 3% of GDP. Although this may not have been the initial objective at the outset of the EDP, it is a possible consequence of its conclusion. In light of the aforesaid reflexions, the lack of clarity and specification regarding the implementation of the EDP based on the deficit may probably undermine the reform's credibility. In essence, this situation perpetuates the EU's unfortunate tradition of creating new regulations on top of existing ones, resulting in pointless complexity and obscuring the significance of the transition to a medium-term approach (Pench, 2024).

Furthermore, it was previously stated that enhanced coordination of fiscal policies would be beneficial for fiscal guidance within the EA. However, the fact that the MTFSP are exclusive to each country will undoubtedly result in bilateral negotiations, with the potential for these not to consider eventual negative externalities on other EA members. This is at odds with the stipulations set forth in the SGP, which specifies that reforms and investment commitments that justify extending the adjustment must be oriented towards EU priorities. Consequently, the new approach may be less focused on common objectives, thereby complicating the role of common monetary policymakers in defining the aggregate fiscal stance in the ZE.

Conclusion

The EC's original proposal to review the SGP was based on two fundamental guidelines. Firstly, the focus of the annual evolution of MS public finances was to be shifted towards a long-term vision, aligned with the notion of sustainability. Secondly, procyclical measures were to be avoided in response to frequent EC recommendations. Moreover, the assessment of the fiscal policy of the MS was to be conducted on the basis of the net expenditure benchmark, as opposed to the budget balance. In order to integrate these two aspects, the EC would implement a medium-term DSA, proposing a multi-year trajectory for a plausible level of public spending. Any divergence from this trajectory would be subject to monitoring and, if necessary, enforcement of sanctions. The standards set forth in the previous SGP were intended to be readily coherent; however, they were ultimately deemed to be discretionary and controversial, with the majority of MS querying them. Therefore, despite the successive reforms it underwent, the SGP was unable to achieve the desired level of fiscal discipline.